

## Long-term and Cross-cutting Issues in European Governments and Parliaments

# Portugal

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## Preface

This country report is one part of a comprehensive report presenting the results of an inquiry concerning the institutions, methods and procedures used by governments and parliaments throughout Europe for dealing with long-term and cross-cutting issues. The study was conducted by the *EURES institute* on behalf of the *Office for Technology Assessment of the German Parliament (TAB)*.

Especially the concept of `Sustainable Development` requires a long-term and cross-cutting perspective. Therefore governments and parliaments in many countries are looking for new approaches to deal with these issues. In this context the project aimed at collecting a wide range of information about the institutions and the methods used by them for tackling long-term and cross-cutting issues.

Consequently, this report can also be used as a handbook. It should foster an international exchange of information and experiences concerning these questions. We are confident that the provided information is of practical use for organisations and experts involved in long-term and cross-cutting issues. Unfortunately some parts of the report exist only in a German version. A desirable complete English translation would require to find a source for additional funding

This country report contains:

- A compilation of detailed characterisations of long-term and cross-cutting institutions within the country (English)

More information both concerning the project and the other parts of the report is provided on <http://www.eures.de/r38>.

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## 12 Portugal

Fläche:	92.345 km <sup>2</sup>
Einwohner:	9.945.000
Bruttosozialprodukt je Einwohner (1997) in US\$:	11.010

Die im Rahmen dieser Studie zur Verfügung gestellten Informationen haben leider für eine ausführliche Analyse des politisch-institutionellen Kontextes sowie des spezifischen Umgangs mit Langzeit- und Querschnittsfragen in Portugal nicht ausgereicht.

Insofern sind an dieser Stelle lediglich die Ergebnisse der Umfrage zu finden.

## **12.1 Survey Results: Organisations and Experiences**

**Conselho Nacional do Ambiente do  
Desenvolvimento Sustentavel  
National Council on Environment and Sustainable  
Development**

CNADS

NCESD

1834 358

*Author:* Aristides Leitao, Portugese National Council on Environment and Development , Loures

### 1. Contact

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### 2. Relation to government / parliament

<i>government</i> <input checked="" type="checkbox"/> <i>primeminister</i> <input checked="" type="checkbox"/> <i>ministries</i> <input checked="" type="checkbox"/>	<i>head of state</i> <input type="checkbox"/>	<i>parliament</i> <input checked="" type="checkbox"/>
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CNADS is independent and trans-sectoral body and, just as with relations with all sectors and stake-holders. It is related with all ministries, but gives priority to the Ministry of Environment and Land Planning.

### 3. organisational structure

<i>permanent</i> <input checked="" type="checkbox"/> <i>temporary</i> <input type="checkbox"/> <i>from</i> <i>to</i>	<i>public</i> <input checked="" type="checkbox"/> <i>academic</i> <input type="checkbox"/> <i>profit</i> <input type="checkbox"/> <i>nonprofit</i> <input type="checkbox"/>	<i>thinktank</i> <input type="checkbox"/> <i>committee</i> <input type="checkbox"/> <i>network</i> <input checked="" type="checkbox"/> <i>other</i> <input type="checkbox"/>
<i>specification</i>	1. Plenary - 30 Council memebers. Monthly sessions for discussio and decision-making. 2. Technical Staff - Database and preparatory studies.	
<i>annual budget</i>	200.000 EUR	
<i>permanent staff</i>	120.000 EUR	
<i>external consultants</i>	20.000 EUR	

### 4. Main activities

Advices, studies, reflexions anf reports on sustainable development and environmental issues.

### 5. Issues treated

- Waste
- Land Planning
- Nature conservation, biodiversity and genetically modified organisms
- Forests
- Impact assessment
- Integral coastal zone management

## 6. Working methods

<b>main emphasis</b>		<i>expert knowledge</i>	● ● ● ●
		<i>creativity</i>	● ● ●
		<i>interaction</i>	● ● ● ● ●
<b>selection</b>		<b>treatment of issues</b>	
<i>customer</i>	● ● ●	<i>internal</i>	● ● ● ● ●
<i>own</i>	● ● ● ● ●	<i>experts</i>	● ● ● ●
<i>public</i>	● ● ● ●	<i>customer</i>	● ● ●
		<i>public</i>	● ●
		<b>output</b>	
		<i>customer</i>	● ● ● ● ●
		<i>expert</i>	● ● ●
		<i>public</i>	● ● ●

As an independent body, a discussion forum, its activities become in a pro-active manner on environment and sustainable development policies, providing reports, studies and comments on diverse issues for all public sectors.

## 8. Particularly interesting and innovative aspects

Integrated coastal zone management; concept of 'territory'; sustainable land planning; sustainability indicators

## 9. Most interesting reports / publications

Only in Portuguese: Reflexions and advices on wastes, genetically modified organisms; impact assessment; land planning.

## 10. Cooperation with other institutions

Other Portuguese Councils: National Council on Ethics for Life Sciences; Social Economic Council.

# Fundação Luso-Americana para o Desenvolvimento

## Luso-American Foundation for Development

**FLAD**  
**LAFD**

2725 357

Author: José Manuel Viegas, TIS, Transportes Inovação e Sistemas A.C.E., Lisbon

### 1. Contact

Dr. Rui Machete  
Fundação Luso-Americana para o Desenvolvimento  
, Lisbon, Portugal

### 2. Relation to government / parliament

government <input type="checkbox"/>	head of state <input type="checkbox"/>	parliament <input type="checkbox"/>
primeminister <input type="checkbox"/>		
ministries <input type="checkbox"/>		

### 3. organisational structure

permanent <input checked="" type="checkbox"/>	public <input type="checkbox"/>	thinktank <input type="checkbox"/>
temporary <input type="checkbox"/>	academic <input type="checkbox"/>	committee <input type="checkbox"/>
from 1991	profit <input checked="" type="checkbox"/>	network <input type="checkbox"/>
to 2000	nonprofit <input type="checkbox"/>	other <input checked="" type="checkbox"/>
specification	This is a foundation supporting development projects in general, mostly with some involvement of american resources (experts, companies, etc.).	

### 4. Main activities

Of interest here are the cycles of courses and debates it regularly organises.

### 5. Issues treated

Great variety of themes, mostly related to social and policy issues in democratic regimes (the focus has moved as Portugal itself is developing).

### 6. Working methods

<b>main emphasis</b>	expert knowledge ●●●●●	
	creativity	
	interaction ●●●	
<b>selection</b>	<b>treatment of issues</b>	<b>output</b>
customer	internal	customer
own ●●●●●	experts ●●●●●	expert ●●●●●
public	customer	public ●●●●●
	public	



# Plano Nacional de Desenvolvimento Económico e Social

## National Plan for Social and Economic Development

PNDES

2726 338

Author: José Manuel Viegas, TIS, Transportes Inovação e Sistemas A.C.E., Lisbon

### 1. Contact

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 Plano Nacional de Desenvolvimento Económico e Social  
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### 2. Relation to government / parliament

<i>government</i> <input checked="" type="checkbox"/> <i>primeminister</i> <input type="checkbox"/> <i>ministries</i> <input type="checkbox"/>	<i>head of state</i> <input type="checkbox"/>	<i>parliament</i> <input type="checkbox"/>
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This plan has been done during the previous legislature, in the Ministry of Equipment and Territorial Administration (now split in two).

### 3. organisational structure

<i>permanent</i> <input type="checkbox"/> <i>temporary</i> <input checked="" type="checkbox"/> <i>from</i> 1997 <i>to</i> 1999	<i>public</i> <input checked="" type="checkbox"/> <i>academic</i> <input type="checkbox"/> <i>profit</i> <input type="checkbox"/> <i>nonprofit</i> <input type="checkbox"/>	<i>thinktank</i> <input type="checkbox"/> <i>committee</i> <input type="checkbox"/> <i>network</i> <input checked="" type="checkbox"/> <i>other</i> <input type="checkbox"/>
<i>specification</i>	The plan has been made mainly with teams internal to the Ministry, encompassing several departments, with occasional external advice.	
<i>main persons involved</i>	Dr. Felix Ribeiro, Director de Prospectiva.	

### 5. Issues treated

The challenges facing Portugal within the next 25 years, in the economic, social, technological and environmental domains have been identified, together with the strengths and weaknesses of the country, in the short and medium term. A vision of the possible paths has been elaborated and a preferable path selected, on the basis of which a governmental strategy for the next approx. 10 years has been derived.

### 6. Working methods

<b>main emphasis</b>	<i>expert knowledge</i> ● <i>creativity</i> ●●●●● <i>interaction</i> ●●																														
<b>selection</b>	<table border="1"> <tr> <td><i>customer</i></td> <td></td> <td><i>treatment of issues</i></td> <td></td> <td><i>output</i></td> <td></td> </tr> <tr> <td><i>own</i></td> <td>●●●●●</td> <td><i>internal</i></td> <td>●●●●●</td> <td><i>customer</i></td> <td></td> </tr> <tr> <td><i>public</i></td> <td>●</td> <td><i>experts</i></td> <td>●</td> <td><i>expert</i></td> <td>●●●●●</td> </tr> <tr> <td></td> <td></td> <td><i>customer</i></td> <td></td> <td><i>public</i></td> <td>●●●●●</td> </tr> <tr> <td></td> <td></td> <td><i>public</i></td> <td>●</td> <td></td> <td></td> </tr> </table>	<i>customer</i>		<i>treatment of issues</i>		<i>output</i>		<i>own</i>	●●●●●	<i>internal</i>	●●●●●	<i>customer</i>		<i>public</i>	●	<i>experts</i>	●	<i>expert</i>	●●●●●			<i>customer</i>		<i>public</i>	●●●●●			<i>public</i>	●		
<i>customer</i>		<i>treatment of issues</i>		<i>output</i>																											
<i>own</i>	●●●●●	<i>internal</i>	●●●●●	<i>customer</i>																											
<i>public</i>	●	<i>experts</i>	●	<i>expert</i>	●●●●●																										
		<i>customer</i>		<i>public</i>	●●●●●																										
		<i>public</i>	●																												

**7. Major Projects****This initiative has been a project**

*The methodology corresponds to the characterisation in '6. working methods'*

**8. Particularly interesting and innovative aspects**

Although there has been nothing particularly innovative in methods, this has been the first time that an acting Government in Portugal has made this systematic effort and made the results public.

**9. Most interesting reports / publications**

The final PNDES report.

**Direccao Geral das Florestas**  
**General Directorate of Forests**

**DGF**  
**GDF**

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*Organisational structure* permanent, public,

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**GDE**

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**INAG**  
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**Institute for Environmental Promotion**

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**IEP**

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